

FEDERAL ELECTION COMMISSION

Washington, DC 20463

VIA CERTIFIED MAIL AND ELECTRONIC MAIL

August 21, 2020

RETURN RECEIPT REQUESTED

Charles Kallas

Hammond, IN 46323

RE: MUR 7667

McDermott for Congress, and Robert Lendi, as treasurer

Thomas McDermott, Jr. City of Hammond Indiana

Dear Mr. Kallas:

The Federal Election Commission has considered the allegations contained in your complaint dated December 9, 2019. On August 17, 2020, based upon the information provided in the complaint, and information provided by the respondents, the Commission decided to exercise its prosecutorial discretion to dismiss the allegations as to McDermott for Congress and Robert Lendi, in his official capacity as treasurer, Thomas McDermott, Jr., and the City of Hammond Indiana, and closed its file in this matter. The General Counsel's Report, which more fully explains the basis for the Commission's decision, is enclosed.

Documents related to the case will be placed on the public record within 30 days. *See Disclosure of Certain Documents in Enforcement and Other Matters*, 81 Fed. Reg. 50,702 (Aug. 2, 2016), effective September 1, 2016.

The Federal Election Campaign Act allows a complainant to seek judicial review of the Commission's dismissal of this action. *See* 52 U.S.C. § 30109(a)(8). If you have any questions, please contact Don Campbell, the attorney assigned to this matter, at (202) 694-1650.

Sincerely,

Lisa J. Stevenson

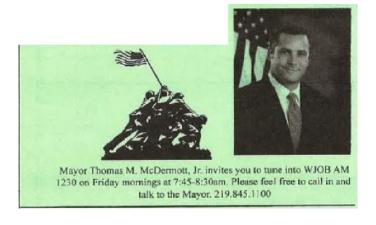
Acting General Counsel

BY: Jeff S. Jordan

Assistant General Counsel

Enclosure General Counsel's Report

| 1 | BEFORE THE FEDERAL ELECTION COMMISSION | | | | | |
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| 2 3 | ENFORCEMENT PRIORITY SYSTEM | | | | | |
| 4 | DISMISSAL REPORT | | | | | |
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| 6 | MUR: 7667 | Respondent: | McDermott for Congress | | | |
| 7 | | | and Robert Lendi, as treasurer | | | |
| 8 9 | | | (the "Committee") Thomas M. McDermott | | | |
| 10 | | | City of Hammond, Indiana | | | |
| 11 | | | City of Hammond, Indiana | | | |
| 12 | Complaint Receipt Date: December 9, 2019 | | | | | |
| 13 | Response Date: January 7, 20: | 20 | | | | |
| 14 | | | | | | |
| 15 16 | | | | | | |
| 17 | Alleged Statutory/ | 52 U.S.C. 88 301160 | f); 30120(a), (c), (d)(1)(A); 30125(e)(1) | | | |
| 18 | Regulatory Violations: | | 110.9; 110.11(b), (c); 114.2(d); 300.61 | | | |
| 19 | | 0 00 | | | | |
| 20 | The Complaint alleges that McDermott, currently the mayor of Hammond, Indiana, and a | | | | | |
| 21 | House candidate in Indiana's first congressional district, used a newsletter included with the | | | | | |
| 22 | bimonthly Hammond Water Department bills to advertise a radio show paid for by McDermott fo | | | | | |
| 23 | Congress, which benefits the Committee through the use of taxpayer funds. 1 The Complaint also | | | | | |
| 24 | alleges that the radio show ad, mailed with the Water Department bills, does not contain a | | | | | |



disclaimer stating who paid for or authorized its placement.²

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¹ Compl. at 1-2 (December 9, 2019). McDermott filed a Statement of Candidacy on November 6, 2019, and the Committee filed a Statement of Organization on the same day.

² *Id.* at 1-2, Ex. A.

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Respondents note that the Hammond, Indiana, Parks Department prints an insert about current events in Hammond, which is included with City water bills and distributed every two months. Respondents state that the insert has mentioned the mayor's radio show for many years.³ Respondents further assert that only nine days elapsed between the date McDermott announced his candidacy and the date the Water Department designed a new insert without the ad in response to Complainant's objections.⁴ The Response asserts that neither McDermott nor the Committee directed the city's park or water departments to advertise the radio show to promote McDermott's congressional candidacy.⁵

Based on its experience and expertise, the Commission has established an Enforcement Priority System using formal, pre-determined scoring criteria to allocate agency resources and assess whether particular matters warrant further administrative enforcement proceedings. These criteria include (1) the gravity of the alleged violation, taking into account both the type of activity and the amount in violation; (2) the apparent impact the alleged violation may have had on the electoral process; (3) the complexity of the legal issues raised in the matter; and (4) recent trends in potential violations and other developments in the law. This matter is rated as low priority for Commission action after application of these pre-established criteria. Given that low rating, the remedial efforts taken by the Respondents, and the probable lower dollar amount involved, we

Resp. at 2 (January 7, 2020). *See also* Thomas McDermott Aff. at ¶ 4 (January 5, 2020), Rick Baltsenberger Aff. at ¶ 3-4 (January 6, 2020), Mark McLaughlin Aff. at ¶ 3-4 (January 6, 2020), Donna Muta Aff. at ¶ 4-7 (January 6, 2020). The Response also asserts that no money was spent to add the radio show language to the insert, and states that the radio show language had been a part of the insert design dating back to 2007. Resp. at 3, Muta Aff. at ¶ 7.

Resp. at 3, McDermott Aff. at ¶ 11, Baltsenberger Aff. at ¶ 7-8, McLaughlin Aff. at ¶ 7-9, Muta Aff. at ¶ 8-9. The Response states that the time period when the insert containing radio show language coincided with McDermott's congressional campaign was only nine days (November 6, 2019 through November 15, 2019). Resp. at 3.

Resp. at 3, McDermott Aff. at \P 5, 6, Baltsenberger Aff. at \P 5, McLaughlin Aff. at \P 5, Muta Aff. at \P 8. An affidavit attached to the Response asserts that the insert was never meant to promote McDermott's congressional candidacy, and that it was simply included in the mailings as it always had been. Muta Aff. at \P 10.

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- 1 recommend that the Commission dismiss the Complaint consistent with the Commission's
- 2 prosecutorial discretion to determine the proper ordering of its priorities and use of agency
- 3 resources. 6 We also recommend that the Commission close the file as to all Respondents and send
- 4 the appropriate letters.

| 5 6 7 8 | | | | Lisa J. Stevenson Acting General Counsel |
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| 10 | | | | Charles Kitcher |
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| 14 | | F | 3Y: | Stankan Cura |
| 15 | Date | | | Stephen Gura |
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| 25 | | | | Donald E. Campbell |
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⁶ Heckler v. Chaney, 470 U.S. 821, 831-32 (1985).