

FEDERAL ELECTION COMMISSION Washington, DC 20463 Privileged and Confidential Attorney Work Product Deliberative Process Privilege

AGENDA DOCUMENT NO. X18-41 AGENDA ITEM For meeting of August 7, 2018 SUBMITTED LATE

August 6, 2018

MEMORANDUM

TO: The Commission

FROM: Lisa J. Stevenson Acting General Counsel

> Kathleen M. Guith KMG Associate General Counsel for Enforcement

SUBJECT: Status of Enforcement Fiscal Year 2018, Third Quarter (4/1/2018 6/30/18)

To assist the Commission and the Office of General Counsel in assessing the current productivity of the Commission's enforcement program, we submit the Status of Enforcement for the Third Quarter of Fiscal Year 2018 (4/1/2018 - 6/30/18). The tables that follow provide information to assist agency management in its review of the enforcement program.

In summary, at the close of the quarter the total caseload was 284 matters 180 active and 104 inactive. During the quarter, Complaints Examination & Legal Administration ("CELA") circulated 18 EPS reports in an average of 22 days. The Enforcement Division circulated First General Counsel's Reports in 25 matters in an average of 143 days, meeting the internal circulation goal 76% of the time. The Commission completed pre-probable cause conciliation with 16 respondents in an average of 128 days. There were 30 matters pending in the investigation stage at the close of the quarter. The Commission closed 51 matters in an average of 555 days from the receipt of the complaint or referral, with 23 of those matters (45%) closing within 15 months of receipt. The Commission negotiated a total of \$150,000 in civil penalties for all matters that closed during the quarter.

Table 1. Caseload

| CASELOAD | Inactive | Active | Total |
|---|----------|--------|-------|
| Number of Cases | 104 | 180 | 284 |
| Number of Reports Pending with Commission | 2 | 51 | 53 |
| FGCR | N/A | 133 | 133 |
| Investigation | N/A | 30 | 30 |
| Pre-Probable Cause Conciliation | N/A | 16 | 16 |
| Probable Cause / PC Brief | N/A | 1 | 1 |

Table 2. CELA Statistics

| CELA INITIAL CASE PROCESSING | Current Quarter | FY 2018 (To Date) | 2017 | 2016 | 2015 | 2014 | 2013 | 2012 |
|--|--------------------|----------------------|------------------|------------------|----------------|-----------------|------------------|------------------|
| | | | | | | | | |
| Number of Cases Received | 69 | 174 | 148 | 181 | 121 | 140 | 133 | 235 |
| Number of Cases Rated | 57 | 100 | 115 | 111 | 92 | 98 | 145 | 133 |
| Average Days from Last Response to Rating (Goal: 30 days) | 7 | 12 | 30 | 11 | 9 | 16 | 13 | 11 |
| Ratings Meeting Goal | 89% [51/57] | 87% [87/100] | 75% [86/115] | 86% [95/111] | 91% [84/92] | 95% [93/98] | 95% [138/145] | 99% [132/133] |
| Number of Cases Activated | 31 | 82 | 131 | 62 | 84 | 63 | 165 | 100 |
| Average Days from Last Response to Activation (Goal: 90 Days) | 20 | 46 | 65 | 26 | 52 | 35 | 50 | 30 |
| Activations Meeting Goal | 100% [31/31] | 90% [74/82] | 97% [110/131] | 96% [102/106] | 86% [72/84] | 98% [62/63] | 87% [143/165] | 99% [99/100] |
| Number of Cases Dismissed Via EPS | 11 | 33 | 64 | 45 | 28 | 21 | 15 | 26 |
| Number of Cases Circulated Via EPS | 18 | 36 | 58 | 47 | 27 | 29 | 24 | |
| Average Days from Assignment to Circulation of EPS Report | 22 | 40 | 45 | 99 | 93 | 64 | 41 | |
| Number of Cases Transferred to ADRO | 3 | 4 | 9 | 6 | 12 | 18 | 13 | 7 |
| Average Days from Rating to Transfer to ADRO (Goal: 60 Days) | 1 | 26 | 42 | 40 | 63 | 20 | 66 | 8 |
| ADRO Transfers Meeting Goal | 100% [3/3] | 75% [3/4] | 75% [6/8] | 60% [3/5] | 67% [8/12] | 100% [18/18] | 54% [7/13] | 100% [7/7] |

Table 3. Enforcement Statistics

| ENFORCEMENT PROCESS | Current Quarter | FY 2018 (To Date) | 2017 | 2016 | 2015 | 2014 | 2013 | 2012 |
|---|--------------------|----------------------|-------------|-----------|-----------|-----------|-----------|-----------|
| First General Counsel's Reports ("FGCRs") | | | | | | | | |
| Cases with FGCRs Circulated | 25 | 72 | 140 | 64 | 85 | 74 | 158 | 71 |
| Average Days from Activation to | | | | | | - | | |
| Circulation | 143 | 145 | 103 | 94 | 87 | 236 | 116 | 105 |
| FGCRs Meeting Established Time Goal | 76% | 73% | 86% | 90% | 96% | 46% | 93% | 78% |
| | [19/25] | [53/72] | [120/140] | [55/61] | [82/85] | [34/74] | [147/158] | [55/71] |
| Pre-Probable Cause Conciliation ("PPCC") | 1 | | 1 | | | 1 | | 1 |
| Negotiations Commenced | 16 | 43 | 51 | 59 | 20 | 25 | 31 | 31 |
| Negotiations Concluded | 16 | 34 | 53 | 64 | 33 | 34 | 74 | 61 |
| Average Days in PPCC (Goal: 60 Days) | 128 | 174 | 130 | 111 | 136 | 197 | 126 | 88 |
| Number of Negotiations Meeting Goal | 25% | 29% | 34% | 41% | 30% | 32% | 26% | 39% |
| Investigations | · | | · | | | ÷ | | · |
| Investigations Commenced | 7 | 14 | 14 | 9 | 8 | 5 | 4 | 7 |
| Investigations Closed | 2 | 4 | 7 | 3 | 5 | 1 | 12 | 15 |
| Average Days in Investigation | 213 | 326 | 400 | 272 | 445 | 743 | 486 | 482 |
| Active Investigations at Close of Quarter | 30 | | | | | | | |
| Probable Cause | | | | | | | | |
| Hearing Requests/Number Granted | 1/1 | 1/1 | 0/0 | 0/0 | 2/2 | 0/0 | 0/0 | 0/0 |
| Cases with Probable Cause Findings | 0 | 0 | 2 | 2 | 3 | 0 | 0 | 1 |
| Negotiated PC Settlements Approved | 0 | 0 | 0 | 0 | 2 | 0 | 0 | 2 |
| Average Days in PC Conciliation | N/A | N/A | 40 | N/A | 59 | NA | NA | 126 |
| Closed Cases | | | | | | | | |
| Matters Closed | 51 | 124 | 151 | 148 | 88 | 134 | 134 | 77 |
| Matters Closed Within 15 Months | 23 (45%) | 75 (60%) | 100 (66%) | 56 (38%) | 43 (49%) | 37 (28%) | 96 (72%) | 54 (70%) |
| Average Days from Receipt to Closing | 555 | 468 | 472 | 666 | 625 | 521 | 486 | 426 |
| Civil Penalties | \$150,000 | \$565,200 | \$1,384,300 | \$595,425 | \$346,569 | \$206,235 | \$730,390 | \$603,200 |

Table 4. Cases Pending Without a Commission Vote for 12 Months

| Matter | Case Name | Opened | Days Received to Close of Quarter | Circulation Date | Status Letter Date |
|--------|-----------|--------|--------------------------------------|---------------------|-----------------------|
| | | | | 03/10/14 | |
| | | | | 10/28/14 | 04/20/18 |
| | | | | 10/28/14 | 04/20/18 |
| | | | | 09/12/17 | 03/08/18 |
| | | | | 01/24/17 | 04/17/18 |
| | | | | 09/08/17 | 04/11/18 |
| | | | | 10/28/14 | 04/20/18 |
| | | | | 02/04/15 | 10/26/17 |
| | | | | 09/12/17 | 07/23/18 |
| | | | | 11/13/15 | 02/01/18 |
| | | | | 02/08/17 | 07/31/17 |
| | | | | 03/06/17 | 04/24/18 |
| | | | | 12/14/17 | 04/24/18 |
| | | | | 02/08/17 | 07/31/18 |
| | | | | 05/12/17 | 08/06/18 |
| | | | | 03/06/17 | 04/24/18 |
| | | | | 05/19/17 | 07/28/17 |
| | | | | n/a | 07/30/18 |
| | | | | 07/12/18 | 01/30/18 |
| | | | | 01/02/18 | 05/16/18 |
| | | | | 07/12/18 | 01/31/18 |
| | | | | 06/23/16 | 02/01/18 |
| | | | | 10/23/17 | 04/24/18 |
| | | | | 07/11/18 | 03/22/18 |
| | | | | n/a | 07/26/18 |
| | | | | n/a | 04/11/18 |
| | | | | n/a | 07/26/18 |
| | | | | 01/09/17 | 07/31/18 |
| | | | | n/a | 09/29/17 |

| Matter | Case Name | Opened | Days Received to Close of Quarter | Circulation Date | Status Letter Date |
|--------|-----------|--------|--------------------------------------|---------------------|-----------------------|
| | | | | n/a | 06/21/18 |
| | | | | n/a | 09/26/17 |
| | | | | 08/14/17 | 10/11/17 |
| | | | | n/a | 02/02/18 |
| | | | | 06/29/18 | n/a |
| | | | | n/a | 09/29/17 |
| | | | | n/a | 02/01/18 |
| | | | | n/a | 11/03/17 |
| | | | | n/a | 02/05/18 |
| | | | | n/a | 12/22/17 |
| | | | | n/a | 01/10/18 |
| | | | | 05/24/18 | 01/10/18 |
| | | | | 05/15/17 | 02/02/18 |
| | | | | n/a | 11/08/17 |
| | | | | n/a | 11/21/17 |
| | | | | n/a | 02/01/18 |
| | | | | 06/18/18 | 01/16/18 |
| | | | | n/a | 02/02/18 |
| | | | | 05/24/18 | 01/10/18 |
| | | | | n/a | n/a |
| | | | | n/a | 02/01/18 |
| | | | | 07/05/18 | 03/01/18 |
| | | | | 01/31/18 | 04/05/18 |
| | | | | n/a | 03/15/18 |
| | | | | 08/14/17 | 04/24/18 |
| | | | | n/a | 06/13/18 |
| | | | | n/a | 08/04/18 |

Table 5. Statute of Limitations Sensitive Matters

| Matter | Case Name | Receipt | Earliest SOL Date | Latest SOL Date | Tolling | Current Stage |
|--------|-----------|---------|----------------------|-----------------------|---------|---------------|
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| Matter | Case Name | Receipt | Earliest SOL Date | Latest SOL Date | Tolling | Current Stage |
|-------------|-----------|---------|----------------------|-----------------------|---------|---------------|
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Table 6. Matters Beyond the Reason to Believe Stage

| Matter | Case Name | Current Stage |
|--------|-----------|--|
| | | PC Brief |
| | | Investigation ongoing. |
| | | Investigation complete; next recommendation in process. |
| | | Investigation complete; next recommendation in process. |
| | | Investigation complete; next recommendation in process. |
| | | Investigation complete; next recommendation in process. |
| | | Investigation complete; next recommendation in process. |
| | | PPCC ongoing. |
| | | Investigation complete; one Resp. remaining pending criminal appeal. |
| | | Investigation complete; next recommendation in process. |
| | | Investigation complete; next recommendation in process. |
| | | PPCC ongoing. |
| | | Investigation complete; next recommendation in process. |
| | | Investigation ongoing. |
| | | PPCC ongoing. |
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| | | Investigation ongoing. |
| | | PPCC ongoing. |
| | | Investigation ongoing. |
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| | | Investigation ongoing. |
| | | Investigation ongoing. |

| Matter | Case Name | Current Stage |
|--------|-----------|---|
| _ | · · | Investigation ongoing. |
| | | Investigation ongoing. |
| | | Investigation complete; next recommendation in process. |
| _ | | Investigation ongoing. |
| | | Investigation ongoing. |
| | | PPCC ongoing. |
| | | Investigation ongoing. |
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| | | PPCC ongoing. |

Table 7. First General Counsel's Reports Pending with the Commission*

| Matter | Name | Receipt | Assigned | Circ. | # Days Receipt to Circ. | # Days Assigned to Circ. | # Days Receipt to Close of Quarter | # Days Assigned to Close of Quarter | # Days Circ. to Close of Quarter | Held Over Dates |
|--------|------|---------|------------|------------|-------------------------------|--------------------------------|--|---|---|--|
| | | | 10/09/2012 | 03/10/2014 | | 517 | | 2090 | 1573 | 02/10/15; 03/09/15; 03/17/15; 04/21/15; 08/11/15; 09/15/15; 11/17/15; 12/10/15; 08/15/17; 09/12/17; 09/14/17 |
| | | | 07/02/2014 | 10/28/2014 | | 118 | | 1459 | 1341 | 04/12/16; 04/26/16; 01/24/17; 01/25/17 |
| | | | 07/02/2014 | 10/28/2014 | | 118 | • | 1459 | 1341 | 04/12/16; 04/26/16; 01/24/17; 01/25/17 |
| | | | 07/02/2014 | 10/28/2014 | | 118 | | 1459 | 1341 | 04/12/16; 04/26/16; 01/24/17; 01/25/17 |
| | | | 10/07/2014 | 02/04/2015 | - | 120 | | 1362 | 1242 | 06/28/16; 01/24/17; |
| | | | 06/04/2015 | 11/13/2015 | | 162 | | 1122 | 960 | 11/15/16; 12/06/16; 12/08/16; 01/24/17; 01/25/17; 05/22/18; 07/07/18 |
| | | | 09/01/2016 | 01/09/2017 | | 130 | | 667 | 960 | 06/06/17; 12/12/17 |
| | | | 04/01/2016 | 02/08/2017 | | 313 | | 820 | 507 | |
| | | | 06/24/2015 | 03/06/2017 | | 621 | | 1102 | 481 | 10/11/17; 10/ 12/17; 10/24/17; 10/26/17; 11/7/17; 11/8/17, 11/14/17; 11/16/17 |
| | | | 06/24/2015 | 03/06/2017 | | 621 | | 1102 | 481 | 10/11/17; 10/ 12/17; 10/24/17; 10/26/17; 11/7/17; 11/8/17, 11/14/17; 11/16/17 |
| | | | 06/29/2015 | 05/12/2017 | | 683 | • | 1097 | 414 | 11/7/17; 11/8/17; 11/14/17; 11/16/17 |
| | | | 02/15/2017 | 05/17/2017 | | 91 | | 510 | 409 | 07/11/17; 07/13/17 08/15/17; 08/17/17; 09/12/17; 09/14/17; 09/19/17; 09/20/17; 10/11/17; 10/12/17; 10/24/17; 10/26/17 |

| 09/21/2015 | 05/19/2017 | 606 | 1013 | 407 | 10/11/17, 10/24/17; |
|------------|------------|------|------|-----|---|
| 09/21/2013 | 03/17/2017 | 000 | 1013 | 407 | 10/11/17, 10/24/17, 11/07/17; 11/14/17; |
| | | | | | 11/0//17, 11/14/17, 11/14/17, 11/16/17 |
| 05/16/2017 | 08/14/2017 | 90 | 410 | 320 | 12/12/17; 12/14/17 |
| 05/16/2017 | 08/14/2017 | 90 | 410 | 320 | |
| | | | | | |
| 09/10/2014 | 09/08/2017 | 1094 | 1389 | 295 | 10/11/17; 10/12/17; |
| | | | | | 10/24/17; 10/26/17; |
| | | | | | 12/5/17;12/07/17 |
| 09/29/2014 | 09/12/2017 | 1079 | 1370 | 291 | 10/11/17; 10/24/17; |
| | | | | | 11/07/17; 11/14/17; |
| | | | | | 11/16/17 |
| 09/29/2014 | 09/12/2017 | 1079 | 1370 | 291 | 10/11/17; 10/24/17; |
| | | | | | 11/07/17; 11/14/17; |
| | | | | | 11/16/17 |
| 04/06/2016 | 09/25/2017 | 537 | 815 | 278 | 7/21/2010 |
| 05/05/2016 | 10/23/2017 | 536 | 786 | 250 | 7/31/2018 |
| 06/24/2015 | 12/14/2017 | 904 | 1102 | 198 | |
| 05/10/2016 | 01/02/2018 | 602 | 781 | 179 | |
| 11/02/2017 | 01/31/2018 | 90 | 240 | 150 | |
| 12/22/2017 | 02/14/2018 | 54 | 190 | 136 | |
| 12/28/2017 | 03/23/2018 | 85 | 184 | 99 | |
| 12/01/2017 | 03/30/2018 | 119 | 211 | 92 | |
| 11/30/2017 | 04/02/2018 | 123 | 212 | 89 | |
| 12/05/2017 | 04/04/2018 | 120 | 207 | 87 | |
| 02/02/2018 | 04/17/2018 | 74 | 148 | 74 | |
| 12/28/2017 | 04/30/2018 | 123 | 184 | 61 | |
| 02/09/2018 | 05/03/2018 | 83 | 141 | 58 | 07/07/18 |
| 03/03/2017 | 05/24/2018 | 447 | 484 | 37 | |
| 03/03/2017 | 05/24/2018 | 447 | 484 | 37 | |
| 04/02/2018 | 05/31/2018 | 59 | 89 | 30 | |
| 04/04/2018 | 06/13/2018 | 70 | 87 | 17 | |
| 06/21/2017 | 06/18/2018 | 362 | 374 | 12 | |
| 04/26/2018 | 06/18/2018 | 53 | 65 | 12 | |
| 04/26/2018 | 06/18/2018 | 84 | 86 | 12 | |
| 03/22/2018 | 06/20/2018 | 90 | 100 | 10 | |
| 02/24/2016 | 06/21/2018 | 848 | 857 | 9 | |
| 11/02/2017 | 06/22/2018 | 232 | 240 | 8 | |
| 04/05/2018 | 06/28/2018 | 84 | 86 | 2 | |

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|----------|--------------------------|------------|------------|------------|----|-----|----|-----|-----|----------|
| | | | 04/11/2018 | 06/28/2018 | _ | 78 | | 80 | 2 | |
| | | Τ – | 03/30/2018 | 06/29/2018 | | 91 | | 92 | 1 | |
| | T | T – | 11/20/2017 | 07/02/2018 | | 224 | | 222 | n/a | |
| | Τ | T – | 04/06/2018 | 07/02/2018 | | 87 | | 85 | n/a | |
| | Τ | T – | 05/04/2018 | 07/03/2018 | | 194 | | 57 | n/a | |
| — | T | T – | 05/04/2008 | 07/03/2018 | | 60 | | 57 | n/a | |
| | T | T – | 06/15/2017 | 07/05/2018 | | 385 | | 380 | n/a | 07/31/18 |
| | | Τ – | 04/05/2018 | 07/05/2018 | | 91 | | 86 | n/a | 07/31/18 |
| | | Τ – | 10/17/2016 | 07/11/2018 | | 632 | | 621 | n/a | |
| MUR 7394 | O'Donnell for Congress | 05/23/2018 | 06/27/2018 | 07/11/2018 | 49 | 14 | 38 | 3 | n/a | |
| | | | 06/16/2016 | 07/12/2018 | | 756 | | 744 | n/a | |
| | | Τ – | 06/16/2016 | 07/12/2018 | | 756 | | 744 | n/a | |
| | | Τ – | 03/26/2018 | 07/18/2018 | | 114 | | 96 | n/a | |
| MUR 7375 | Barrera for Congress | 04/30/2018 | 06/04/2018 | 07/18/2018 | 79 | 44 | 61 | 26 | n/a | |
| MUR 7400 | Jim Francis for Congress | 05/30/2018 | 07/05/2018 | 07/18/2018 | 49 | 13 | 31 | n/a | n/a | |
| | | \perp – | 05/21/2018 | 07/20/2018 | | 63 | | 40 | n/a | |
| | | \perp _ | 04/04/2018 | 07/26/2018 | | 113 | L | 87 | n/a | |